Filed 5/24/2016 12:42:00 PM Commonwealth Court of Pennsylvania 256 MD 2016

#### IN THE COMMONWEALTH COURT OF PENNSYLVANIA

WILLIAM J. GREEN, IV, individually and in his official capacity as Chairman of the School Reform Commission,

Petitioner,

vs.

THOMAS W. WOLF, in his official capacity as Governor of the Commonwealth of Pennsylvania; THE SCHOOL REFORM COMMISSION OF THE SCHOOL DISTRICT OF PHILADELPHIA; and MARJORIE NEFF, in her official capacity as member and putative Chair of the School Reform Commission, Respondents. No. 256 MD 2016 ORIGINAL JURISDICTION

#### PETITIONER'S AMENDED APPLICATION FOR SUMMARY RELIEF

Petitioner William J. Green, IV ("Green"), by and through undersigned counsel, files this Amended Application for Summary Relief pursuant to Pennsylvania Rule of Appellate Procedure 1532(b) and, for the reasons set forth below and in the accompanying brief, moves this Court for summary relief in his favor on all counts of the underlying Amended Petition for Review. In support thereof, Green states:

1. On May 24, 2016, Green filed in this Court an Amended Petition for Review in the Nature of a Complaint for Quo Warranto, Mandamus, Declaratory,

and Injunctive Relief ("Amended Petition"). A true and correct copy of the Amended Petition is attached hereto as Exhibit A and incorporated by reference.

2. Green is entitled to summary relief as a matter of law.

#### **MATERIAL FACTS**

3. No material facts are in dispute.

4. Respondent Governor Thomas W. Wolf ("Gov. Wolf") is the Governor of the Commonwealth of Pennsylvania.

5. Respondent SRC is an independent instrumentality of the School District of Philadelphia ("District"), which exercises the powers of the traditional board of school directors. <u>See</u> 24 P.S. § 6-696. The SRC is responsible for the operation, management, and educational programs of the District, which receives funding from local, state, and federal sources. <u>Id.</u>

6. Respondent Marjorie Neff ("Neff") is a member of the SRC and putative—but not lawful—Chair of the SRC.

7. In December 2001, the Pennsylvania Secretary of Education declared that the District was in financial distress and established the SRC pursuant to section 696 of the Public School Code of 1949 ("section 696"), 24 P.S. § 6-696.

8. Since that time—and in accordance with section 696—the SRC has been responsible for the operation, management, and educational programs of the District, for the benefit of the public. <u>See</u> 24 P.S. § 6-696(e).

9. By statute, the SRC is a five-member commission. 24 P.S. § 6-696(b). Members of the SRC are appointed to fixed terms, staggered both with each other's terms and with the term of the Governor. 24 P.S. § 6-696(b)(1)(v)(A)-(B). Three members are appointed by the Governor and serve five-year terms, and two members are appointed by the Mayor of Philadelphia and serve four-year terms. <u>Id.</u> SRC members are prohibited from holding any other public office or serving as an officer of a political party. 24 P.S. § 6-696(b)(6).

10. Members appointed to the SRC by the Governor require Senate approval. 24 P.S. § 6-696(b)(3).

11. The Governor is further charged with appointing the Chairman of the SRC. 24 P.S. § 6-696(a).

12. The Chairman of the SRC serves in a civil office separate and distinct from the other members of the SRC and is responsible for "presid[ing] over the work of the entire SRC," the grave and important work of which includes scheduling SRC meetings, establishing meeting agendas, establishing SRC committees, and appointing committee members. Amended Petition, at Exh. A.

13. The Chairman of the SRC consults directly with the superintendent regarding negotiating strategy on labor contract issues and assumes the statutory duties of the President of the local board of school directors, including "execut[ing] any and all deeds, contracts, warrants to tax collectors, reports, and other papers pertaining to the business of the board, requiring the signature of the president." 24 P.S. § 4-427.

14. On January 17, 2014, then-Governor Tom Corbett nominated Green to serve as a member of the SRC, replacing resigning-Chairman Pedro Ramos. Amended Petition, at ¶ 18 & Exh. B.

15. On February 4, 2014, the Pennsylvania Senate confirmed Green's appointment to the SRC. <u>Id.</u> at ¶ 19 & Exh. C.

16. On or about February 5, 2014, Green received his fixed, five-year commission, designating his term as January 18, 2014, through January 18, 2019. Id. at ¶ 20 & Exh. D.

17. On February 18, 2014, Gov. Corbett officially appointed Green to serve in the office of Chairman of the SRC, "effective immediately." <u>Id.</u> at ¶ 21 & Exh. E.

18. Later that day, on February 18, 2014, Green took the constitutional oath of office as Chairman of the SRC and began performing the powers and duties of the office of the Chairman. <u>Id.</u> at ¶ 22 & Exh. F.

19. Following his lawful appointment to the office of Chairman of the SRC, Green diligently fulfilled the duties of his post for more than one year.

20. Despite Green's lawful appointment to the office of the Chairman of the SRC, by letter dated March 2, 2015, newly inaugurated Governor Tom Wolf purported to remove Green from his office and appoint "a new chairman to serve effective immediately." <u>Id.</u> at ¶ 24 & Exh. G.

21. Gov. Wolf did not cite any displeasure with Green's performance in his office and did not provide "proof by clear and convincing evidence of malfeasance or misfeasance in office." 24 P.S. § 6-696(b)(2).

22. Gov. Wolf did not provide Green "with a written statement of the reasons for removal" from his office or "an opportunity for a hearing." 24 P.S. § 6-696(b)(2).

23. On March 2, 2015, Gov. Wolf informed Neff, a current SRC member appointed by the Mayor of Philadelphia, that she was being appointed to the office of the Chairman of the SRC, "effective immediately." Amended Petition, at ¶ 27 & Exh. H.

24. To this day, Neff continues to serve as Chair and perform the duties Green is entitled to exercise under the law.

25. In spite of Gov. Wolf's unlawful actions, and in spite of being unceremoniously removed from the office of Chairman of the SRC, Green continues to serve as a member of the SRC.

#### **GREEN'S RIGHT TO RELIEF IS CLEAR**

26. Green's right to relief is clear.

27. Section 696 of the Public School Code is clear and unambiguous: the Chairman of the SRC cannot be removed from office without "proof by clear and convincing evidence of malfeasance or misfeasance in office" and a "written statement of the reasons for removal and an opportunity for a hearing[.]" 24 P.S. § 6-696(b)(2).

28. Additionally, the purpose, history, and overall structure of section 696 of the Public School Code and related statutes demonstrate the General Assembly's intent to insulate the SRC Chairman from no-cause removal.

29. Green was lawfully appointed to the office of Chairman of the SRC.

30. Gov. Wolf's purported removal of Green was unlawful and prohibited by section 696.

31. Gov. Wolf's purported appointment of Neff was unlawful and prohibited by section 696.

32. Neff cannot lawfully hold the office of Chairman of the SRC.

33. Gov. Wolf has deprived and continues to deprive Green of his special rights and interest in the office of Chairman and prevented Green from exercising his separate and distinct duties and powers as Chairman.

34. Green remains the only person lawfully entitled to serve as Chairman of the SRC.

35. Green is entitled to the office of Chairman, and Gov. Wolf and the SRC have a corresponding duty to facilitate and recognize such entitlement.

WHEREFORE, Green respectfully requests that this Court enter judgment in his favor and grant the following relief:

- A. A writ of quo warranto removing Neff as putative Chair of the SRC;
- B. A writ of mandamus requiring that Wolf and/or the SRC reinstate Green as Chairman of the SRC;
- C. Judgment declaring that the Governor can only remove the Chairman of the SRC for cause;

- D. Judgment declaring that the Governor violated section 696 by removing Green from the office of Chairman of the SRC;
- E. An injunction permanently enjoining the Governor from making any further attempts to remove Green from the office of Chairman of the SRC absent cause; and
- F. Any other declaratory or equitable relief this Court deems appropriate

Respectfully submitted,

THE FAIRNESS CENTER

David R. Osborne PA Attorney ID#: 318024 Karin M. Sweigart PA Attorney ID#: 317970 225 State Street, Suite 303 Harrisburg, PA 17101 844-293-1001 david@fairnesscenter.org karin@fairnesscenter.org

Date: May 24, 2016

## EXHIBIT A

#### IN THE COMMONWEALTH COURT OF PENNSYLVANIA

WILLIAM J. GREEN, IV, individually and in his official capacity as Chairman of the School Reform Commission,

Petitioner,

vs.

THOMAS W. WOLF, in his official capacity as Governor of the Commonwealth of Pennsylvania; THE SCHOOL REFORM COMMISSION OF THE SCHOOL DISTRICT OF PHILADELPHIA; and MARJORIE NEFF, in her official capacity as member and putative Chair of the School Reform Commission, Respondents. No. 256 MD 2016 ORIGINAL JURISDICTION

#### NOTICE TO PLEAD

## TO: GOVERNOR THOMAS W. WOLF; SCHOOL REFORM COMMISSION OF THE SCHOOL DISTRICT OF PHILADELPHIA; MARJORIE NEFF

You are hereby notified to file a written response to the enclosed Amended Petition for Review within thirty (30) days from service hereof or a judgment may be entered against you.

Date: May 24, 2016

David R. Osborne PA Attorney ID# 318024 Karin M. Sweigart PA Attorney ID# 317970 THE FAIRNESS CENTER 225 State Street, Suite 303 Harrisburg, PA 17101 david@fairnesscenter.org karin@fairnesscenter.org *Counsel for Petitioner* 

#### IN THE COMMONWEALTH COURT OF PENNSYLVANIA

WILLIAM J. GREEN, IV, individually and in his official capacity as Chairman of the School Reform Commission,

Petitioner,

vs.

THOMAS W. WOLF, in his official capacity as Governor of the Commonwealth of Pennsylvania; THE SCHOOL REFORM COMMISSION OF THE SCHOOL DISTRICT OF PHILADELPHIA; and MARJORIE NEFF, in her official capacity as member and putative Chair of the School Reform Commission, Respondents. No. 256 MD 2016 ORIGINAL JURISDICTION

#### AMENDED PETITION FOR REVIEW IN THE NATURE OF A COMPLAINT FOR QUO WARRANTO, MANDAMUS, DECLARATORY, AND INJUNCTIVE RELIEF

On March 2, 2015, Governor Thomas W. Wolf ("Gov. Wolf"), attempted to do what is prohibited by section 696 of the Public School Code of 1949 ("section 696"): remove Petitioner William J. Green, IV ("Green") from the office of Chairman of the School Reform Commission ("SRC") prior to the expiration of his term, absent "proof by clear and convincing evidence of malfeasance or misfeasance in office" and without written statement or opportunity for a hearing. 24 P.S. § 6-696(b)(2). In doing so, Gov. Wolf ignored the clear intent of the General Assembly, articulated most clearly in the text of section 696, that the SRC remain a unique, independent body, insulated from the coercive influence of a Governor.

Accordingly, Green, by and through his undersigned counsel, files this Amended Petition for Review in the Nature of a Complaint for Quo Warranto, Mandamus, Declaratory, and Injunctive Relief pursuant to Pennsylvania Rule of Civil Procedure 1028(c)(1). In support thereof, Green alleges the following:

#### **BASIS FOR JURISDICTION**

1. Green files this Amended Petition for Review in this Court's original jurisdiction pursuant to the Pennsylvania Declaratory Judgments Act, 42 Pa.C.S. §§ 7531-7541.

This Court has jurisdiction under section 761(a) of the Judicial Code,
 42 Pa.C.S. § 761(a)(1)-(2).

#### PARTY SEEKING RELIEF

3. Petitioner Green is the rightful Chairman of the SRC. He brings this action in his individual and official capacities.

#### **GOVERNMENT UNIT AND OTHER INDISPENSIBLE PARTIES**

4. Respondent Gov. Wolf is the Governor of the Commonwealth of Pennsylvania. This action is brought against Gov. Wolf in his official capacity as Governor.

5. Respondent SRC is an independent instrumentality of the School District of Philadelphia ("District"), which exercises the powers of the traditional board of school directors. 24 P.S. § 6-696. The SRC is responsible for the operation, management, and educational programs of the District, which receives funding from local, state,<sup>1</sup> and federal sources. <u>Id.</u>

6. Respondent Marjorie Neff ("Neff") is a member of the SRC and putative—but not lawful—Chair of the SRC. This action is brought against Neff in her official capacity.

#### **GENERAL STATEMENT OF MATERIAL FACTS**

7. In December 2001, the Pennsylvania Secretary of Education declared that the District was in financial distress and established the SRC pursuant to section 696.

<sup>1. &</sup>lt;u>See</u> 24 P.S. §§ 25-2501 - 25-2599.5.

8. Since that time—and in accordance with section 696—the SRC has been responsible for the operation, management, and educational programs of the District, for the benefit of the public. <u>See</u> 24 P.S. § 6-696(e).

9. By statute, the SRC is a five-member commission. 24 P.S. § 6-696(b). Members of the SRC are appointed to fixed terms, staggered both with each other's terms and with the term of the Governor. 24 P.S. § 6-696(b)(1)(v)(A)-(B). Three members are appointed by the Governor and serve five-year terms, and two members are appointed by the Mayor of Philadelphia and serve four-year terms. <u>Id.</u> SRC members are prohibited from holding any other public office or serving as an officer of a political party. 24 P.S. § 6-696(b)(6).

10. Members appointed to the SRC by the Governor require Senate approval. 24 P.S. § 6-696(b)(3).

11. The Governor is further charged with appointing the Chairman of the SRC. 24 P.S. § 6-696(a).

12. The Chairman of the SRC serves in a civil office separate and distinct from the other members of the SRC and is responsible for "presid[ing] over the work of the entire SRC," the grave and important work of which includes scheduling SRC meetings, establishing meeting agendas, establishing SRC committees, and appointing committee members. A true and correct copy of SRC

Board Policies No. 005 and 006 are attached as composite Exhibit A and incorporated by reference.

13. The Chairman of the SRC consults directly with the superintendent regarding negotiating strategy on labor contract issues and assumes the statutory duties of the President of the local board of school directors, including "execut[ing] any and all deeds, contracts, warrants to tax collectors, reports, and other papers pertaining to the business of the board, requiring the signature of the president." 24 P.S. § 4-427.

14. Traditionally,<sup>2</sup> and at the time the General Assembly considered and ultimately passed section 696, a Chairman was understood to be a distinct "presiding officer"<sup>3</sup> whose duties include the following:

- To open the meeting at the appointed time by taking the chair and calling the meeting to order, having ascertained that a quorum is present.
- To announce in proper sequence the business that comes before the assembly or becomes in order in accordance with the prescribed order of business,

<sup>2.</sup> GEN. HENRY M. ROBERT, POCKET MANUAL OF RULES OF ORDER FOR DELIBERATIVE ASSEMBLIES § 40 (1st ed. 1876), <u>available at http://www.gutenberg.org/cache/epub/9097/pg9097.txt</u>.

<sup>3.</sup> Likewise, Merriam-Webster defines "chairman" chiefly as "the presiding officer of a meeting, organization, committee, or event." Merriam-Webster.com, http://www.merriam-webster.com/dictionary/chairman. Black's Law Dictionary (10th ed. 2014) defines "chairman" (by reference to "chair") chiefly as "[a] deliberative assembly's presiding officer."

agenda, or program, and with existing orders of the day.

- 3) To recognize members who are entitled to the floor.
- 4) To state and to put to vote all questions that legitimately come before the assembly as motions or that otherwise arise in the course of proceedings . . . and to announce the result of each vote; or, if a motion that is not in order is made, to rule it out of order. . . .
- 5) To protect the assembly from obviously frivolous or dilatory motions by refusing to recognize them.
- 6) To enforce the rules relating to debate and those relating to order and decorum within the assembly.
- 7) To expedite business in every way compatible with the rights of members.
- 8) To decide all questions of order, subject to appeal . .
- 9) To respond to inquiries of members relating to parliamentary procedure or factual information bearing on the business of the assembly.
- 10) To authenticate by his or her signature, when necessary, all acts, orders, and proceedings of the assembly.
- 11) To declare the meeting adjourned when the assembly so votes or—where applicable—at the time prescribed in the program, or at any time in the event of a sudden emergency affecting the safety of those present.

HENRY M. ROBERT, III ET AL., ROBERT'S RULES OF ORDER NEWLY REVISED § 47 (10th ed.

2000) (internal cross-references omitted).<sup>4</sup>

<sup>4.</sup> For its part, the SRC has adopted Robert's Rules of Order Newly Revised, <u>see</u> Exh. A, the current edition of which sets forth duties identical to those listed above. <u>See</u> HENRY M. ROBERT, III ET AL., ROBERT'S RULES OF ORDER NEWLY REVISED § 47 (11th ed. 2011).

15. The General Assembly provided that neither the Chairman of the SRC nor any other SRC member "may be removed from office during a term" by the Governor "prior to the expiration of the term" absent "proof by clear and convincing evidence of malfeasance or misfeasance in office." 24 P.S. § 6-696(b)(2).

16. Black's Law Dictionary defines "public office" as "[a] position whose occupant has legal authority to exercise a government's sovereign powers for a fixed period." Merriam-Webster defines "office" chiefly as

a: a special duty, charge, or position conferred by an exercise of governmental authority and for a public purpose : a position of authority to exercise a public function and to receive whatever emoluments may belong to it
b: a position of responsibility or some degree of executive authority

Merriam-Webster.com, http://www.merriam-webster.com/dictionary/office.

17. Section 696 further provides that, before the Chairman or any other member of the SRC is removed from "office," the "member must be provided with a written statement of the reasons for removal and an opportunity for a hearing[.]" 24 P.S. § 6-696(b)(2).

18. On January 17, 2014, then-Governor Tom Corbett nominated Green to serve as a member of the SRC, replacing resigning-Chairman Pedro Ramos. A

true and correct copy of the nominating letter is attached as Exhibit B and incorporated by reference.

19. On February 4, 2014, the Pennsylvania Senate confirmed Green's appointment to the SRC. A true and correct copy of the confirmation letter is attached as Exhibit C and incorporated by reference.

20. On or about February 5, 2014, Green received his fixed, five-year commission, designating his term as January 18, 2014, through January 18, 2019—after Gov. Wolf's term expires.<sup>5</sup> True and correct copies of the commission and letter anticipating the commission are attached as composite Exhibit D and incorporated by reference.

21. On February 18, 2014, then-Governor Tom Corbett officially appointed Green to serve in the office of the Chairman of the SRC, "effective immediately." A true and correct copy of the appointment letter is attached as Exhibit E and incorporated by reference.

22. Later that day, on February 18, 2014, Green took the constitutional oath of office as Chairman of the SRC and began performing the powers and duties of the office of Chairman. A true and correct copy of the oath is attached as Exhibit F and incorporated by reference.

<sup>5.</sup> The ensuing gubernatorial term will begin on January 15, 2019. <u>See</u> Pa. Const. art. IV, § 3.

23. Following his lawful appointment to the office of Chairman of the SRC, Green diligently fulfilled the duties of his post for more than one year.

24. Despite Green's lawful appointment to the office of the Chairman of the SRC, by letter dated March 2, 2015, newly inaugurated Gov. Wolf purported to remove Green from his office and appoint a "new chairman to serve effective immediately." A true and correct copy of Gov. Wolf's letter purporting to remove Green is attached as Exhibit G and incorporated by reference.

25. Gov. Wolf did not cite any displeasure with Green's performance in his office or provide "proof by clear and convincing evidence of malfeasance or misfeasance in office." 24 P.S. § 6-696(b)(2).

26. Likewise, Gov. Wolf failed to provide Green "with a written statement of the reasons for removal" from his office or "an opportunity for a hearing[.]" Id.

27. On March 2, 2015, Gov. Wolf informed Neff, a current SRC member appointed by the Mayor of Philadelphia, that she was being appointed to the office of the Chairman of the SRC, "effective immediately." A true and correct copy of Gov. Wolf's letter appointing Neff is attached as Exhibit H and incorporated by reference.

28. In fact, Wolf removed Green for voting in a particular way and evidencing a particular vision as Chairman of the SRC with which Wolf disagreed.<sup>6</sup>

29. In spite of Gov. Wolf's unlawful actions, and in spite of being unceremoniously removed from the office of Chairman of the SRC, Green continues to serve as a member of the SRC.

#### STATEMENT OF THE RELIEF SOUGHT

30. Gov. Wolf's actions are contrary to the plain language of section 696.

As a result, Green is entitled to relief in the form of (1) writ of quo warranto; (2-3)

writ of mandamus; and (4) declaratory judgment. Green also requests that this

Court issue a permanent injunction.<sup>7</sup>

#### 6. As Wolf's spokesperson stated:

Holly Osterstein, <u>The Brief: Is Bill Green's Political Future Over?</u>, PHILADELPHIA, Mar. 2, 2015, <u>available at http://www.phillymag.com/citified/2015/03/02/the-brief-bill-greens-political-future-over/.</u>

7. There is no adequate redress at law for continued violation of section 696, and the harm is "not subject to exact valuation and compensation through damage awards." <u>Pestco, Inc. v. Associated Products, Inc.</u>, 880 A.2d 700, 710 (Pa. Super. 2005) (quoting <u>Den-Tal-Ez, Inc. v. Siemens Capital Corp.</u>, 566 A.2d 1214,

<sup>Wolf thought it was irresponsible to approve five new charter schools at a time when the school district cannot afford the approval of any new charter schools.
However, the governor made this move because he believes the district cannot continue down its current path, which is putting our children at a disadvantage.
The governor named Marjorie Neff as chair because she supports [Wolf's] vision for the School District of Philadelphia.</sup> 

#### COUNT I: QUO WARRANTO (Petitioner against all Respondents)

31. The allegations of the foregoing paragraphs are realleged and incorporated by reference as if set forth fully herein.

32. In Pennsylvania, it is well settled that quo warranto is the exclusive means by which to determine right or title to public office. <u>Spykerman v. Levy</u>, 421 A.2d 641, 648 (Pa. 1980).

33. A private individual has standing to seek writ of quo warranto if the individual has a special interest or right—as distinguished from the general public interest or right—or if the individual has been specially damaged. <u>Id.</u>

34. Green was lawfully appointed to the office of Chairman of the SRC.

35. Gov. Wolf's purported removal of Green and purported appointment of Neff to the office of Chairman of the SRC was unlawful and prohibited by section 696.

36. Neff cannot lawfully hold the office of Chairman of the SRC.

37. Green remains the only person lawfully entitled to serve as Chairman of the SRC.

<sup>1233 (</sup>Pa. Super. 1989)). A damage award cannot compensate Green for loss of his office of Chairman.

38. Green's unlawful ouster from his office and replacement with Neff has deprived Green of his special rights and interest in the office of Chairman and prevented him from exercising his separate and distinct duties and powers as Chairman.

39. Therefore, Green is entitled to quo warranto relief.

#### COUNT II: MANDAMUS AS TO GOV. WOLF (Petitioner against all Respondents)

40. The allegations of the foregoing paragraphs are realleged and incorporated by reference as if set forth fully herein.

41. "A court of law of competent jurisdiction issues a mandamus to a public official, board or municipality directing them to perform a particular duty which results from their official station or operation of law." <u>Bronson v. Commonwealth Bd. of Probation and Parole</u>, 421 A.2d 1021, 1023 (Pa. 1980).

42. Mandamus is appropriately used to effect reinstatement of a public official who was wrongfully removed from his lawful office. <u>Gernert v. Lindsay</u>, 2 Pa. Cmwlth. 576, 582 (Pa. Cmwlth. 1971).

43. A mandamus action alleges a failure to act and rectifies a continuing harm. See Curley v. Wetzel, 82 A.3d 418 (Pa. 2013).

44. Green was lawfully appointed to the office of Chairman of the SRC.

45. Green remains the only person lawfully entitled to serve as Chairman of the SRC.

46. The purported removal of Green by Gov. Wolf from the office of Chairman of the SRC was unlawful and prohibited by section 696.

47. Gov. Wolf's failure to act in accordance with the law is a continuing harm to Green as Green is currently prevented from exercising his duties as Chairman.

48. Gov. Wolf has a duty to reinstate Green as the Chairman of the SRC.

49. Accordingly, Green is entitled to mandamus relief.

#### COUNT III: MANDAMUS AS TO THE SRC (Petitioner against Respondent SRC)

50. The allegations of the foregoing paragraphs are realleged and incorporated by reference as if set forth fully herein.

51. Gov. Wolf's purported removal of Green and purported appointment of Neff was void as a matter of law.

52. Accordingly, the SRC has a duty to recognize and facilitate Green's rightful entitlement to the office of Chairman. <u>See Gernert</u>, 2 Pa. Cmwlth. at 580 ("If plaintiff is legally a member of the Board as his complaint alleges . . . then he

is owed a legal duty by the Board to be seated . . . and mandamus can be used to compel the performance of such duty.").

53. The SRC's failure to act in accordance with the law is a continuing harm to Green as Green is currently prevented from exercising his duties as Chairman.

54. Green is without any other adequate and appropriate remedy.

55. Accordingly, Green is entitled to mandamus relief.

#### COUNT IV: DECLARATORY JUDGMENT (Petitioner against all Respondents)

56. The allegations of the foregoing paragraphs are realleged and incorporated by reference as if set forth fully herein.

57. A party may obtain a declaration of existing legal rights, duties, or status by filing a petition under the Declaratory Judgments Act, 42 Pa.C.S. §§ 7531-7541.

58. The purpose of the Declaratory Judgments Act "is to settle and to afford relief from uncertainty and insecurity with respect to rights, status, and other legal relations, and is to be liberally construed and administered." 42 Pa.C.S. § 7541(a).

59. Gov. Wolf purported to remove Green from the office of Chairman of the SRC through his putative power under section 696.

60. The plain language and underlying legislative intent of section 696 dictates that the Governor may only remove the Chairman of the SRC for cause. 24 P.S. § 6-696(b).

61. However, Gov. Wolf believes that the Chairman of the SRC can be removed without cause and that the Chairman merely serves at the pleasure of the Governor.

62. Accordingly, there exists a dispute between Green and Respondents as to whether Gov. Wolf has the lawful authority to remove the Chairman of the SRC without cause and at his pleasure.

63. Declaratory judgment from this Court would resolve the present controversy between the parties.

64. Accordingly, Green is entitled to a declaratory judgment stating that he was unlawfully removed from office and is lawfully entitled to resume his duties as Chairman.

#### **PRAYER FOR RELIEF**

WHEREFORE, Green respectfully requests that this Court enter judgment in his favor and grant the following relief:

- A. A writ of quo warranto removing Neff as putative Chair of the SRC;
- B. A writ of mandamus requiring that Wolf and/or the SRC reinstate Green as Chairman of the SRC;
- C. Judgment declaring that the Governor can only remove the Chairman of the SRC for cause;
- D. Judgment declaring that the Governor violated section 696 by removing Green from the office of Chairman of the SRC;
- E. An injunction permanently enjoining the Governor from making any further attempts to remove Green from the office of Chairman of the SRC absent cause; and
- F. Any other declaratory or equitable relief this Court deems appropriate.

Respectfully submitted,

#### THE FAIRNESS CENTER

David R. Osborne PA Attorney ID#: 318024 Karin M. Sweigart PA Attorney ID#: 317970 225 State Street, Suite 303 Harrisburg, PA 17101 844-293-1001 david@fairnesscenter.org karin@fairnesscenter.org

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Date: May 24, 2016

#### VERIFICATION

I, William J. Green, IV, being subject to the penalties of 18 Pa.C.S. § 4904, relating to unsworn falsification to authorities, hereby state that the facts set forth in the foregoing Amended Petition for Review are true and correct to the best of my knowledge, information, and belief.

Date: <u>5/19/16</u>

ву:\_\_\_\_\_

# EXHIBIT A

#### SECTION: SCHOOL REFORM COMMISSION

### THE SCHOOL DISTRICT OF PHILADELPHIA

Т

TITLE: ORGANIZATION

ADOPTED: October 5, 2011

**REVISED**:

	005. ORGANIZATION
	Section 1. Officers
SC 696	The Chairperson of the School Reform Commission shall be appointed by the Governor of Pennsylvania.
SC 433, 439, 440, 441, 442 HRC 12-208	The Superintendent shall serve as Secretary and Treasurer of the SRC. As Secretary and Treasurer of the SRC, the Superintendent shall perform the duties required by law and as the SRC directs.
HRC 12-208	The SRC may appoint additional officers deemed necessary who shall have such duties the SRC directs.
PA Const. Art. VI Sec. 7 Pol. 006	Officers of the SRC serve at the pleasure of the SRC and may be removed from such office by the affirmative vote of a majority of the SRC.
	Section 2. <u>Appointments</u>
	The SRC shall have the authority to appoint:
SC 1410	a. School physician(s).
SC 1410	b. School dentist(s).
SC 324, 406	c. Legal counsel.
HRC 12-210	d. Independent auditor(s).
SC 516	e. Delegates to a state convention or association of school directors.
SC 696	f. Other appointments the SRC deems necessary.

PA Const. Art. VI Sec. 7 Pol. 006	Appointees serve at the pleasure of the SRC and may be removed from such appointment by the affirmative vote of a majority of the SRC. Section 3. <u>Resolutions</u> The SRC shall designate:
SC 621	a. Depositories for school funds.
SC 106	b. Newspaper(s) of general circulation as defined in law.
SC 421	c. Normal day, place and time for regular meetings.
	d. Normal day, place and time for open committee meetings.
	Section 4. <u>Committees</u>
	When specifically charged to do so by the SRC, committees of Commissioners shall conduct studies, make recommendations, and act in an advisory capacity, but shall not take action on behalf of the SRC.
	Committee members shall be appointed by the Chairperson who shall serve as an exofficio member on all committees.
	The Superintendent may attend all meetings of any SRC committees, except those concerned with his/her own salary, benefits, or tenure.
	A Commissioner may request or refuse appointment to a committee.
	Refusal to serve on any one committee shall not be grounds for failure to appoint a Commissioner to another committee.
	Each committee shall be convened by co-chairpersons, who shall report for the committee.
	Ad hoc committees may be created, charged, and assigned a fixed termination date, which may be extended by the Chairperson.
	Members of committees shall serve until the committee is discharged.

#### 005. ORGANIZATION - Pg. 3

	Section 5. <u>Consultants</u>
SC 696	The SRC may appoint, employ or retain consultants to provide the district with specialized services not normally required on a continuing basis. Compensation shall be determined and approved by the SRC.
	The function of a consultant shall be to make studies and present recommendations to the SRC. A consultant shall not be charged with the implementation of a report.
	A consultant has no administrative authority over any facet of district schools, but shall act solely as advisor to the SRC, officers and employees.
	The use of consultants from outside the district who promote a particular commercial product is discouraged.
	References:
	Pennsylvania Constitution – PA Const. Art. VI Sec. 7
	School Code – 24 P.S. Sec. 106, 324, 406, 421, 431, 432, 433, 434, 436, 438, 439, 440, 441, 442, 443, 516, 621, 696, 1410
	Home Rule Charter – 12-208, 12-209, 12-210
	School Reform Commission Policy – 006, 811

#### SECTION: SCHOOL REFORM COMMISSION

## THE SCHOOL DISTRICT OF PHILADELPHIA

TITLE: MEETINGS

ADOPTED: October 5, 2011

**REVISED**:

	006. MEETINGS
	Section 1. <u>Purpose</u>
Pol. 903	This policy governs the conduct and order of business for all School Reform Commission meetings. The SRC reaffirms the right of the public to be present at all regularly scheduled and special meetings of the SRC. The SRC also reaffirms the right of the public to comment on matters of concern, on formal actions of the SRC, or on deliberations regarding matters that are or may be before the SRC.
	The SRC encourages the public to attend SRC meetings and to participate in public comment opportunities, and believes that public involvement in education issues is critical to the academic success of the district's students.
	Section 2. <u>Definitions</u>
	<b>Chairperson</b> - Refers to the individual who presides over the work of the entire SRC.
SC 696	Commissioner - A member of the SRC appointed pursuant to state law.
65 Pa. C.S.A. Sec. 703	<b>Emergency Meeting</b> - A meeting of the SRC called to address an actual emergency involving a clear and present danger to life or property.
65 Pa. C.S.A. Sec. 707, 708	<b>Executive Session</b> - A meeting of the SRC that is not open to the public because certain privileged or legally confidential information is being discussed.
	<b>Planning Meeting -</b> A public meeting of the SRC where no formal action is taken, but where individual Commissioners review and deliberate on resolutions submitted by the district in anticipation of taking a formal action at a later date.
Pol. 903	<b>Public Comment</b> - The opportunity for individuals to address the SRC at regular and special meetings on matters of concern, on formal actions of the SRC, or on deliberations regarding matters that are or may be before the SRC.

	<b>Regular Meeting</b> - The routine voting and planning meetings of the SRC that are scheduled annually, pursuant to a resolution that is adopted before the end of each school year.
	<b>Resolution</b> - A formal written expression of a decision, policy, intention, or opinion of the SRC.
65 Pa. C.S.A. Sec. 703	<b>Special Meeting</b> - A meeting scheduled after the schedule of regular meetings has been adopted.
SC 696	<b>Quorum</b> - The minimum number of Commissioners that must be present at a voting meeting in order for the SRC to take formal action on district business.
	<b>Voting Meeting</b> - A meeting of the SRC where formal action is taken regarding district business by Commissioners voting on resolutions.
	Section 3. Parliamentary Authority
SC 407 HRC 12-209 65 Pa. C.S.A. Sec. 701 et seq	All SRC meetings shall be conducted in an orderly and business-like manner. Robert's Rules of Order, Newly Revised shall govern the SRC in its deliberations in all cases where it is not inconsistent with law, state regulations or SRC policy.
	Section 4. Quorum
SC 696	A quorum of the SRC shall be a majority of the Commissioners appointed and currently holding office. No business shall be transacted at a meeting without a quorum of the SRC present, but the Commissioners present at such a meeting may adjourn to another time.
	Section 5. <u>Presiding Officer</u>
	The Chairperson shall preside over all SRC meetings. In the absence, disability or disqualification of the Chairperson, the remaining Commissioner with the longest continuous service on the SRC shall preside over the meeting. The act of any person so designated shall be legal and binding.
	Section 6. <u>Notice</u>
65 Pa. C.S.A. Sec. 703, 709	The SRC affirms the right of the public to be present at all regularly scheduled and special meetings of the SRC for the purpose of observing SRC deliberations and formal actions. Therefore, notice of all public SRC meetings, including committee meetings, shall be in accordance with law.

SC 423	Notice of all regular and special meetings shall be given to Commissioners prior to the time of the meeting.
	Section 7. <u>Regular Meetings</u>
SC 421 65 Pa. C.S.A. Sec. 703, 709	Regular SRC meetings shall be public and shall be held at a specified location in accordance with the schedule established by the SRC for the fiscal year, which shall include at least one (1) SRC meeting every two (2) months. The Chairperson shall have the discretion to alter the meeting schedule with appropriate public notice.
	The order of business for all regular meetings shall be set out in an agenda that is made available to the public no later than twenty-four (24) hours and no sooner than seventy-two (72) hours before a regular meeting is convened. The agenda shall be developed by both the Chairperson and the Superintendent, or their designees, with final approval by the Chairperson. The agenda shall include:
	a. A call to order by the Chairperson.
	b. A roll call by the Parliamentarian.
	c. Recognitions and award presentations to exemplary students.
	d. A report to the SRC from the Superintendent.
	e. Review and deliberation by Commissioners of resolutions submitted by the district.
Pol. 903	f. Public comment on submitted resolutions.
	g. At voting meetings, a roll call vote on submitted resolutions.
Pol. 903	h. Public comment on issues other than submitted resolutions.
	i. Other items deemed appropriate by the Chairperson.
	j. Adjournment.
	The agenda, together with all relevant reports, shall be provided to each Commissioner before the meeting.

#### 006. MEETINGS - Pg. 4

	Section 8. Special Meetings
65 Pa. C.S.A. Sec. 701 et seq	Special meetings may be called to address either general or specific issues and shall be public except when conducted as an executive session for purposes authorized by the Sunshine Act.
	The Chairperson may call for special meetings at his/her discretion and as necessary to conduct district business. The Chairperson shall call for a special meeting upon receiving written requests for a special meeting from three (3) Commissioners.
	The Chair shall determine the agenda for all special meetings. The agenda for a special meeting shall be made available to the public no later than twenty-four (24) hours and no sooner than seventy-two (72) hours before the special meeting is convened.
	Section 9. Emergency Meetings
65 Pa. C.S.A. Sec. 703, 709	The Chairperson may call for an emergency meeting when there is an actual emergency involving a clear and present danger to life or property. Although notice of emergency meetings is not required by law, reasonable efforts shall be made to inform the public in a timely fashion when an emergency meeting is called.
	Section 10. Public Participation
65 Pa. C.S.A. Sec. 701 et seq Pol. 903	The SRC reaffirms the right of the public to deliver comments to the SRC on matters of general concern, on formal actions of the SRC, or on deliberations regarding matters that are or may be before the SRC. District residents present at a SRC meeting may address the SRC in accordance with law and SRC policy.
	Section 11. Voting
SC 696	All motions shall require for adoption a majority vote of the SRC, except as provided by statute or SRC policy.
	All votes on motions and resolutions shall be by an oral roll call vote.
	The Chairperson or any Commissioner may make a motion for a vote on any combination of submitted resolutions at regularly scheduled or special voting meetings.

## 006. MEETINGS - Pg. 5

	Section 12. <u>Minutes</u>
SC 518 65 Pa. C.S.A. Sec. 706	The SRC shall cause to be made, and shall retain as a permanent record of the district, minutes of all open SRC meetings. Said minutes shall be comprehensible and complete and shall show:
	a. Date, place, and time of the meeting.
	b. Names of Commissioners present.
	c. Presiding officer.
	d. Substance of all official actions.
	e. Actions taken.
65 Pa. C.S.A. Sec. 705	f. Recorded votes and a record by individual Commissioners of all votes taken.
	g. Names of all residents who appeared officially and the subject of their testimony.
	Each Commissioner shall be provided with a copy of the minutes of the last meeting prior to the next regular meeting.
SC 433	The minutes of SRC meetings shall be approved at the next succeeding meeting and signed by the Secretary.
Pol. 800, 801	Notations and any tape or audiovisual recordings shall not be the official record of a public SRC meeting but may be available for public access, upon request, in accordance with SRC policy. Any notations and/or audiovisual recordings of a SRC meeting shall be retained and disposed of in accordance with the district's records retention schedule.
	Section 13. Adjournment
65 Pa. C.S.A. Sec. 703, 709	The SRC may at any time recess or adjourn to an adjourned meeting at a specified date and place, upon the majority vote of those present. The adjourned meeting shall take up its business at the point in the agenda where the motion to adjourn was acted upon. Notice of the rescheduled meeting shall be given in accordance with law.

## 006. MEETINGS - Pg. 6

	Section 14. <u>Executive Session</u>
65 Pa. C.S.A. Sec. 707, 708	The SRC may hold an executive session, which is not an open meeting, before; during; at the conclusion of a public meeting; or at some other time. The presiding officer shall announce the reason for holding the executive session; the announcement can be made at the public meeting prior to or after the executive session.
	The SRC may discuss the following matters in executive session:
	a. Employment issues.
	b. Labor relations.
	c. Purchase or lease of real estate.
	d. Consultation with an attorney or other professional advisor regarding potential litigation or identifiable complaints that may lead to litigation.
	e. Matters that must be conducted in private to protect a lawful privilege or confidentiality.
	Official actions based on discussions held in executive session shall be taken at a public meeting.
	Section 15. <u>Committee Meetings</u>
65 Pa. C.S.A. Sec. 703, 709	Committee meetings may be called at any time by a committee co-chairperson, with proper public notice.
	A majority of the total membership of a committee shall constitute a quorum.
65 Pa. C.S.A. Sec. 701 et seq	Unless held as an executive session, committee meetings shall be open to the public, other Commissioners, and the Superintendent.
	Section 16. <u>Delegation Of Responsibility</u>
	The SRC directs the Superintendent to develop procedures necessary to implement this policy.

References:
School Code – 24 P.S. Sec. 407, 421, 423, 433, 518, 609, 696, 1075
Home Rule Charter – 12-208, 12-209, 12-310
Sunshine Act – 65 Pa. C.S.A. Sec. 701 et seq.
School Reform Commission Policy – 800, 801, 903

# EXHIBIT B

RECEIVED



2014 JAN 17 PM 12: 13

Commonwealth of Pennsylvania Office of the Governor Harrisburg

SENALE OF PA SECRETARY'S OFFICE

THE GOVERNOR

MEMBER OF THE PHILADELPHIA SCHOOL REFORM COMMISSION

## January 17, 2014

To the Honorable, the Senate of the Commonwealth of Pennsylvania:

In conformity with law, I have the honor hereby to nominate for the advice and consent of the Senate, William Joseph Green, IV, 118 West Abington Avenue, Philadelphia 19118, Philadelphia County, Fourth Senatorial District, for appointment as a member of the Philadelphia School Reform Commission, to serve until January 18, 2014, and until his successor is appointed and qualified, vice Pedro A. Ramos, Philadelphia, resigned.

TOM CORBETT Governor

# EXHIBIT C

### ROBERT D. ROBBINS

SENATE BOX 203050 HARRISBURG, PA 17120-3050 (717) 767-1322 WEBSITE: http://www.senatomobbins.com

> 259 MAIN STREET GREENVILLE, PA 16125 (724) 588-1323 1-800-222-8793

312 CHESTNUT STREET ROOM 112 MEADVILLE, PA 16335 (814) 336-2760



Senate of Pennsylvania

February 4, 2014

SOTH DISTRICT

CRAWFORD, MERCER AND PORTIONS OF BUTLER AND LAWRENCE COUNTIES

COMMITTEES

VETERANS' AFFAIRS AND EMERGENCY PREPAREDNESS, VICE CHAIRMAN AGRICULTURE AND RURAL AFFAIRS GAME AND FISHERIES LOCAL GOVERNMENT RULES AND EXECUTIVE NOMINATIONS URBAN AFFAIRS AND HOUSING

LOCAL GOVERNMENT COMMISSION, MEMBER

William Joseph Green, IV 118 West Abington Avenue Philadelphia, PA 19118

Dear Mr. Green:

As Republican Caucus Secretary of the Senate of Pennsylvania, it is my pleasure to inform you that the Senate has acted favorably upon your nomination as a member of the Philadelphia School Reform Commission. In the future you will be contacted by the Governor's office confirming your appointment.

It is my hope that you will find your position challenging and that you will enjoy serving the Commonwealth. If at any time I can be of assistance, please feel free to contact my office.

Sincerely,

Robert D. Robbins

RDR/dys

# EXHIBIT D



February 5, 2014

Mr. William Joseph Green, IV 118 West Abington Avenue Philadelphia, PA 19118

Dear Mr. Green:

THE GOVERNOR

• Recently I nominated you for appointment as a member of the Philadelphia School Reform Commission. I take great pleasure in advising you that the Senate confirmed your appointment on February 4, 2014.

Your commission and oath of office are being prepared by the Department of State and will be mailed to you promptly. The commission, issued under my signature under the Great Seal of the Commonwealth, memorializes your appointment. The oath of office is required by the Constitution of Pennsylvania to be taken by all civil officers. It is important that you act promptly to swear and subscribe to the written oath of office. You cannot perform any powers or duties of your public office until the oath has been taken.

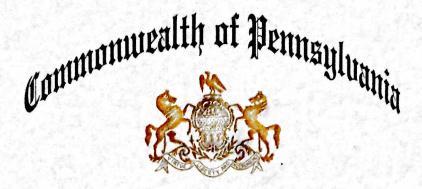
As a member of the Philadelphia School Reform Commission, you are subject to the Public Official and Employee Ethics Act (Ethics Act), 66 Pa. C.S. §§ 1101 et seq., and the Governor's Code of Conduct, Executive Order 1980-18 Amended. We have posted copies of both the Ethics Act and the Governor's Code of Conduct, as well as the Ethics forms, on the Office of Public Liaison's website, which can be found at www.governor.pa.gov under offices and commissions. It is important that you take the time to review both these documents, which provide ethical guidelines for your public position. If you do not have access to the internet or would like copies mailed to you, please contact my office at 717-787-5825. Please do not hesitate to contact us if you have questions or concerns about the materials you review.

Additionally, in your specific public position, you will be required to file by May 1st of each year a financial disclosure form under the Ethics Act. The Statement of Financial Interests form (State Ethics Commission Form) will be provided to you by your board or commission.

• Please accept my best wishes for success in your new responsibilities and appreciation for your dedicated service to the Commonwealth.

Sincerely,

TOM CORBETT Governor



Covernor's Office

### William Joseph Green, IV

of the County of

### Philadelphia

in the Commonwealth of Pennsylvania

### **Greetings:**

Reposing especial trust and confidence in your prudence, integrity and ability, and under authority of the Constitution and Laws of the said Commonwealth, in such case made and provided, I have nominated, and by and with the advice and consent of a majority of all the Members of the Senate, have appointed and do by these presents commission you to be a

### Member of the Philadelphia School Reform Commission

To Have and To Hold the said office, together with all the rights, powers and privileges thereunto belonging, or by law in anywise appertaining, to serve until January 18, 2019 and until your successor is appointed and qualified, if you shall so long behave yourself well.

This appointment to compute from February 4, 2014.



Given under my hand and the Great Seal of the State, at the City of Harrisburg, this fourth day of February in the year of our Lord, two thousand and fourteen and of our Commonwealth the two hundred and thirty-eighth.

Tom Contett Governor Cause aiere

# EXHIBIT E



THE GOVERNOR

February 18, 2014

Mr. William J. Green, IV 118 West Abington Avenue Philadelphia, PA 19118

Dear Mr. Green:

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It is with great pleasure that I appoint you Chairman of the Philadelphia School Reform Commission, effective immediately.

Please accept my best wishes for success in your new responsibilities and appreciation for your dedicated service to the Commonwealth.

Sincerely,

TOM CORBETT Governor

## EXHIBIT F

## **COMMONWEALTH OF PENNSYLVANIA**



## **CONSTITUTIONAL OATH OF OFFICE**

## **COMMONWEALTH OF PENNSYLVANIA )**

) SS:

**County of Philadelphia** 

I do solemnly swear (or affirm) that I will support, obey and defend the constitution of the United States and the Constitution of this Commonwealth and that I will discharge the dyties of my office with fidelity.

)

SIGNATURE OF OFFICER

<u>William J. Green IV</u> NAME OF OFFICER

<u>Chairman, School Reform Commission</u> OFFICER TITLE

Taken, sworn and subscribed before me this <u>18</u> day of <u>February</u> A.D. 2014.

Signature of Person Administering Oat

(Seal)

\*\*\*\*\*\*\*\*\*\*\*\*\*\*\*\*\*\*\*

NOTE: The foregoing oath shall be administered by some person authorized to administer oaths.

The oaths of STATE OFFICERS, JUSTICES OF THE SUPREME COURT and JUDGES OF THE SUPERIOR AND COMMONWEALTH COURTS shall be filed in the office of the Secretary of the Commonwealth.

The oaths of other judicial and county officers shall be filed with the Prothonotary of the county in which the oath is taken.

DSCB-70

# EXHIBIT G



THE GOVERNOR

March 2, 2015

Mr. Bill Green 118 West Abington Avenue Philadelphia, PA 19118

Dear Mr. Green,

I wish to take this opportunity to thank you for your service as a chairman of the Philadelphia School Reform Commission. I have chosen a new chairman to serve effective immediately.

Once again, thank you for the service you have rendered as chairman of the Pennsylvania Liquor Control Board. The time and effort you contributed as chair are greatly appreciated.

Sincerely,

TOM WOLI Governor

cc: Claire Landau, Chief of Staff, Office of the School Reform Commission

# EXHIBIT H



THE GOVERNOR

March 2, 2015

Ms. Marjorie Neff 100 W. Mt. Pleasant Avenue Philadelphia, PA 19119

Dear Ms. Neff,

It is with great pleasure that I appoint you as chairman of the Philadelphia School Reform Commission, effective immediately. I have great confidence in your ability to serve the Commonwealth and have faith that you will provide exemplary leadership in this role.

Please accept my best wishes for success in your new responsibilities and appreciation for your dedicated service to the Commonwealth.

Sincerely,

TOM WOLF Governor

cc: Claire Landau, Chief of Staff, Office of the School Reform Commission

## **CERTIFICATE OF SERVICE**

The undersigned hereby certifies that a copy of this Amended Application

for Summary Relief has on this date been served on Respondents as follows:

Kenneth L. Joel, Esq. PA Office of the Attorney General Strawberry Square, 15<sup>th</sup> Floor Harrisburg, PA 17120 *Counsel for Respondent Thomas W. Wolf* 

Miles H. Shore, Esq. School District of Philadelphia OGC 440 N. Broad St., Suite 303 Philadelphia, PA 19130-4090 Counsel for Respondent School Reform Commission

Marjorie Neff 440 N. Broad Street, Suite 101 Philadelphia, PA 19130

Attorney General Kathleen Kane 1600 Strawberry Square Harrisburg, PA 17120

Date: May 24, 2016

David R. Osborne PA Attorney ID#: 318024 Karin M. Sweigart PA Attorney ID#: 317970 225 State Street, Suite 303 Harrisburg, PA 17101 844-293-1001 david@fairnesscenter.org karin@fairnesscenter.org